#### **EXHIBIT 3**

#### **CLEVELAND PUBLIC LIBRARY**

Finance Committee May 16, 2017

#### YEAR 2018 TAX BUDGET

- WHEREAS, *Ohio Revised Code* Section 5705.28 requires the Board of Library Trustees to submit its Tax Budget for Fiscal Year 2018 to the Board of the Cleveland Metropolitan School District on or before June 1, 2017; and
- WHEREAS, *Ohio Revised Code* Section 5705.30 requires the Board of the Cleveland Metropolitan School District to adopt and submit the Library's Year 2018 Tax Budget to the County Fiscal Officer on or before July 20, 2017; and
- WHEREAS, *Ohio Revised Code* Section 5705.281 permits the County Budget Commission to waive the filing of tax budgets provided Alternate Tax Budget Information forms are filed; and
- WHEREAS, The Cuyahoga County Budget Commission has requested use of Alternate Tax Budget Information forms; and
- WHEREAS, The financial needs of Cleveland Public Library from **Tax Sources** for Fiscal Year 2018 have been determined to be at least \$52,100,000; now therefore be it
- RESOLVED, That the <u>Year 2018 Tax Budget and Alternate Tax Budget Information</u>
  <u>Forms</u> for Cleveland Public Library be presented to the <u>Board of the Cleveland Metropolitan School District</u> and the <u>Cuyahoga County Budget Commission</u> as required by **Ohio Revised Code**.



**TO:** Members of the Board of Library Trustees

Felton Thomas, Director

FROM: Carrie Krenicky, Chief Financial Officer

**RE:** Background and Assumptions for the 2018 Tax Budget

DATE: May 18, 2017 Board Meeting

Annually, the Cleveland Public Library submits the Alternate Tax Budget Information Forms as requested by the Cuyahoga County Budget Commission. These forms must be approved by the Board of Trustees on or before June 1 each year to allow for sufficient time to have it placed on Cleveland Metropolitan School District's Board agenda prior to the July 20, 2017 deadline for submission to the Cuyahoga County Budget Commission. The Tax Budget (sometimes referred to as the "request" or "needs" budget) documents the Library's need to receive revenue from tax sources, i.e. the Public Library Fund and the Library's general property tax levies, to cover the estimated expenditures for the budget year.

The Library uses a simplified approach for development of its 2018 Tax Budget as reflected in the use of the Alternate Tax Budget Information Forms. In lieu of having administrators develop a "wish list" budget that must be revisited and revised later in the year, we have set the 2018 expenses to \$57,993,947 based on current projections, with minimal program-by-program analysis in order to meet the current estimated revenue. In the fall, there will be more information regarding funding and better estimates for CPL's year-end fund balances, and the entire administrative team will participate in the detailed development of the 2018 Appropriation Measure.

#### **Revenue Assumptions (General Fund)**

- Amount requested from property tax levies is estimated at \$31,100,000, which exceeds anticipated actual collections. The full collection rate (100%) of the 1 mill perpetual and the 5.8 mill term levies for collection year 2017 is estimated at \$30,213,062 and we are currently certified at 87.24%. Applying this rate brings the estimated amount down to \$26,357,875.
- Amount requested from PLF, \$21,000,000, is lower than anticipated actual collections. 2017 PLF was certified for \$22,115,859.96. 2018 is estimating that the percentage reverts back to 1.66% of the total General Revenue Fund and assumes no growth.

The total **estimated tax calculations are \$47,357,875.** (\$26,357,875 + \$21,000,000)

The total 2018 Tax Budget request is \$52,100,000.

(\$31,100,000 + \$21,000,000)

- Estimated **other revenues for 2018** from earned interest, fines and fees, etc., are estimated to be **\$1,721,275**. The Tangible Personal Property (TPP) tax reimbursement payments has been completely phased out as of June 30, 2017.
- Estimated beginning unencumbered balance from the General fund is \$13,998,512.
- The overall estimated revenue calculations total \$49,079,150 (\$47,357,875 + \$1,721,275).
- The total General Fund 2018 **Tax Budget Request** is **\$53,821,275** (\$52,100,000 + \$1,721,275), plus the estimated beginning unencumbered fund balance of \$13,998,512 totals \$67,819,787 of resources available for expenditures.

Cleveland Public Library's currently projected 2018 program of library service needs could greatly exceed anticipated revenues. It is consistent with past practice and expected to request funds in excess of probable collections.

The Resolution for the Year 2018 Tax Budget Request is being distributed with the packet of materials for the May 18, 2017 Board Meeting.

# ALTERNATIVE TAX BUDGET INFORMATION

Political Subdivision/Taxing Unit: Cleveland Public Library

For the Fiscal Year Commencing: January 1, 2018

Fiscal Officer Signature: Carrie Krenicky Date: May 18, 2017

# **COUNTY OF CUYAHOGA**

#### **Background**

Substitute House Bill No. 129 (HB129) effective June 3, 2002, was enacted by the 124th General Assembly in part to allow a county budget commission to waive the requirement that a taxing authority adopt a tax budget for a political subdivision or other taxing unit, pursuant to Ohio Revised Code (ORC) Section 5705.281.

#### Ohio Revised Code Section 5705.281

Under the amended version of this section pursuant to HB 129, a county budget commission, by an affirmative vote of a majority of the commission, including an affirmative vote by the county auditor, may waive the tax budget for any subdivision or other taxing unit. However, the commission may require the taxing authority to provide any information needed by the commission to perform its duties, including the division of the tax rates as provided under ORC Section 5705.04.

#### **County Budget Commission Duties**

The county budget commission must still certify tax rates to each subdivision or other taxing unit, by March 1 for school districts and by September 1 for all other taxing authorities under ORC Section 5705.35, even when a tax budget is waived. Also, the commission is still required to issue an official certificate of estimated resources under ORC Section 5705.35 and amended official certificates of estimated resources under ORC Section 5705.36.

Therefore, when a budget commission is setting tax rates based on a taxing unit's need, for purposes of ORC Sections 5705.32, 5705.34, and 5705.341, its determination must be based on that other information the commission asked the taxing authority to provide under ORC Section 5705.281, when the tax budget was waived. Also, an official certificate must be based on that other information the commission asked the taxing authority to provide.

#### **County Budget Commission Action**

On October 11, 2002, during the Cuyahoga County Budget Commission meeting, the commission with an affirmative vote of all members waived the requirement for taxing authorities of subdivisions or other taxing units (Including Schools) to adopt a tax budget as provided under ORC Section 5705.281, but shall require the filing of this Alternative Tax Budget Information document on an annual basis.

#### **Alternative Tax Budget Information Filing Deadline**

For all political subdivisions excluding school districts, the fiscal officer must file one copy of this document with the County Fiscal Officer on or before July 20th. For school districts the fiscal officer must file one copy of this document with the County Fiscal Officer on or before January 20th.

# **DIVISION OF TAXES LEVIED**

(Levies Inside & Outside 10 Mill Limitation, Inclusive Of Debt Levies) (List All Levies Of The Taxing Authority)

Cleveland Public Library	_	,			,,		001	IEDIU E 4
Tax Budget 2018	II	III	IV	V	VI	VII	VIII	IEDULE 1
1	<u>"</u>		1 V	<u> </u>	VI	VII	V III	IA
Fund	Purpose	Authorized By Voters On MM/DD/YY	Levy Type	Number Of Years Levy To Run	Tax Year Begins/ Ends	Collection Year Begins/ Ends	Maximum Rate Authorized	\$ AMOUNT Requested Of Budget Commission
General Fund	Current Expenses	11/5/1985	Replacement	Continuous	1985-	1986-	1.00	\$3,100,000.00
General Fund	Current Expenses	11/5/2013	Renewal	5 years	2013-2017	2014-2018	5.80	\$28,000,000.00
Totals								\$31,100,000.00

# STATEMENT OF FUND ACTIVITY

(List All Funds Individually)

Cleveland Public Library
Tax Budget 2018 SCHEDULE 2

Tax Budget 2018			SCHEDULE 2							
ı	II Denisaria a	III	IV	V Tatal	VI Tatal	VII				
Fund	Beginning			Total	Total	Ending				
BY	Estimated Unencumbered	Property Taxes and	Other Sources	Resources Available for	Estimated Expenditures &	Estimated Unencumbered				
Туре	Fund Balance	Local Government Revenue/(PLF)	Receipts	Expenditures	Encumbrances	Balance				
туре	Fullu Balance	Local Government Revenue/(FLF)	Receipts	Experialtures	Efficialibratices	Dalatice				
General Fund	13,998,512.00	52,100,000.00	1,721,275.00	67,819,787.00	57,993,947.00	9,825,840.00				
Special Revenue Funds	12,000,000.00	0.00	8,000,000.00	20,000,000.00	8,000,000.00	12,000,000.00				
Capital Projects Fund	1,799,370.00	0.00	0.00	1,799,370.00	1,799,370.00	0.00				
Permanent Funds	2,000,000.00	0.00	250,000.00	2,250,000.00	2,250,000.00	0.00				
· cmanem i anac	2,000,000.00	3.33	200,000.00	2,200,000.00	2,230,000.00	3.00				
				0.00		0.00				
				0.00		0.00				
				0.00		0.00				
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				0.00		0.00				
				0.00		0.00				

		2016		20	2018 Proposed	
	Tax Budget 2016	Final Actual Budget 2016	Actual Rev/Exp 2016	Tax Budget 2017	(2) Actual Budget 2017	Tax Budget 2018
General Fund						
Beginning Unencumbered Balance	\$ 19,111,564	\$ 24,445,829	\$ 24,445,829	\$ 16,555,710	\$ 21,311,700	\$ 13,998,512
Property Taxes (includes Rollbacks)	33,300,000	27,779,733	27,799,640	31,100,000 (1)		31,100,000 (3)
Public Library Fund (formerly LLGSF)	21,000,000	21,419,757	21,419,757	23,776,000	22,115,860	21,000,000 (4)
Other Sources (Includes TPP Tax)	3,853,886	2,641,514	2,989,264	1,668,446 (1)		1,721,275
Total Current Revenue	58,153,886	51,841,004	52,208,661	56,544,446	50,352,364	53,821,275
Return Adv/Advances Out	77.005.450	68,410	70.054.400	70.400.450	(60,750)	07.040.707
Total Revenue With Beg Balance	77,265,450	76,355,244	76,654,490	73,100,156	71,603,314	67,819,787
Expenses & Encumbrances	(63,908,576)	(56,476,215)	(55,342,790)	(65,666,574)	(57,604,803)	(57,993,947) (5)
Ending Unencumbered Balance	\$ 13,356,874	\$ 19,879,029	\$ 21,311,700	\$ 7,433,582	\$ 13,998,512	\$ 9,825,840
Special Revenue Funds						
Beginning Unencumbered Balance	\$ 12,000,000	\$ 14,622,361	\$ 14,622,361	\$ 12,000,000	\$ 15,983,778	\$ 12,000,000
Other Sources	5,800,000	8,607,771	9,145,649	7,500,000	8,317,516	8,000,000
Total Current Revenue	5,800,000	8,607,771	9,145,649	7,500,000	8,317,516	8,000,000
Return Adv/Advances Out	, ,	(109,160)	, ,	, ,	(40,750)	, ,
Total Revenue With Beg Balance	17,800,000	23,120,973	23,768,010	19,500,000	24,260,545	20,000,000
Expenses & Encumbrances	(5,800,000)	(20,628,915)	(7,784,232)	(7,500,000)	(21,768,487)	(8,000,000)
Ending Unencumbered Balance	\$ 12,000,000	\$ 2,492,058	\$ 15,983,778	\$ 12,000,000	\$ 2,492,058	\$ 12,000,000
Capital Projects Fund						
Beginning Unencumbered Balance	\$ 8,511,047	\$ 9,083,635	\$ 9,083,635	\$ 2,705,172	\$ 8,876,395	\$ 1,799,370
Other Sources	0	1,503,500	1,503,500	8,500,000	1,330,000	0
Total Current Revenue	0	1,503,500	1,503,500	8,500,000	1,330,000	0
Total Revenue With Beg Balance	8,511,047	10,587,135	10,587,135	11,205,172	10,206,395	1,799,370
Expenses & Encumbrances	(8,511,047)	(10,587,135)	(1,710,740)	(11,205,172)	(10,206,395)	(1,799,370)
Ending Unencumbered Balance	\$ (0)	\$ -	\$ 8,876,395	\$ (0)	\$ -	\$ (0)

	2016					2017				2018 Proposed	
	Tax Budget 2016		Final Actual Budget 2016		ual Rev/Exp 2016	Tax Budget 2017	(2) Actual Budget 2017			Fax Budget 2018	
Permanent Funds  Beginning Unencumbered Balance	\$ 2,000,000	\$	2,683,120	\$	3,467,436	\$ 2,000,000	\$	2,887,010	\$	2,000,000	
Other Sources Total Current Revenue	250,000 250,000		137,536 137,536		281,860 281,860	200,000 200,000		236,530 236,530		250,000 250,000	
Total Revenue With Beg Balance	2,250,000	2,820,656 3,749		3,749,297	2,200,000	3,123,540		2,250,000			
Expenses & Encumbrances	(2,250,000)		(2,820,656)		(77,970)	(2,200,000)		(3,123,540)		(2,250,000)	
Ending Unencumbered Balance	\$ -	\$	0	\$	3,671,327	\$ -	\$	0	\$	-	
Agency Funds  Beginning Unencumbered Balance	\$ -	\$	18,241	\$	18,241	\$ -	\$	7,602	\$	-	
Other Sources Total Current Revenue	0 0		0 0		113,759 113,759	0 0		0 0		0 0	
Total Revenue With Beg Balance	0	18,241			132,000 0		7,602			0	
Expenses & Encumbrances	0	(18,241) (124,399)		0		(7,602)		0			
Ending Unencumbered Balance	\$ -	\$	-	\$	7,602	\$ -	\$	-	\$	-	
ALL FUNDS  Beginning Unencumbered Balance	\$ 41,622,610	\$	50,853,187	\$	51,637,503	\$ 33,260,882	\$	49,066,486	\$	29,797,881	
Property Taxes Public Library Fund (formerly LLGSF) Other Sources Total Current Revenue	33,300,000 (1) 21,000,000 9,903,886 (1) 64,203,886		27,779,733 21,419,757 12,890,322 62,089,812		27,799,640 21,419,757 14,034,032 63,253,429	31,100,000 23,776,000 17,868,446 72,744,446		26,357,875 22,115,860 11,762,675 60,236,410		31,100,000 21,000,000 9,971,275 62,071,275	
Ret Adv/Advances Out Total Revenue With Beg Balance	105,826,496		(15,750) 112,927,249		114,890,932	106,005,328		109,302,896		91,869,156	
Expenses & Encumbrances	(80,469,623)		(90,531,162)		(65,040,130)	(86,571,746)		(92,710,827)		(70,043,317)	
Ending Unencumbered Balance	\$ 25,356,873	\$	22,396,087	\$	49,850,802	\$ 19,433,582	\$	16,592,069	\$	21,825,840	

### Proposed 2018 Tax Budget With Historical Perspective

					Carrie Krenicky
	2016		2	2018 Proposed	
	Final			(2)	
Tax Budget	Actual Budget	Actual Rev/Exp	Tax Budget	Actual Budget	Tax Budget
2016	2016	2016	2017	2017	2018

- (1) The 2017 Tax Budget estimate for Property Tax included Rollback/Homestead Tax of \$2,400,000, but excluded TPP Tax of \$12,490 which is included with Other Sources; however, the TPP Tax is now fully phased out for calendar year 2018.
- (2) The 2017 Actual Budget is current as of the April 11, 2017 Certificate of Estimated Resources and April 18, 2017 Board-approved Fourth Amendment to the Annual 2017 Appropriation.
- (3) Based on Collection Year 2017's effective rates & 100% collection rate of the 11/5/13 voter-approved 5.8 mill renewal and the 1985 continuing 1.0 mill on the 12/21/15 Cuyahoga County Budget Commission's Schedule A with a small increase to the assessed values.
- (4) PLF has been estimated, assuming the State's next budget reverts back to 1.66% of the total General Revenue Fund and no growth.
- (5) The proposed 2018 Tax Budget Expenditures/Encumbrances represents what the 2017 expenditures are currently projecting and including a 3% increase.

Prepared By:

## Revenue Sources Detail For The Proposed 2017 Tax Budget

# Proposed 2017 Tax Budget For Board Presentation May 19, 2016

		20	16		20	17	2018 Proposed		
	Ending Budget 2016		Actual Revenue 2016		Current Budget 2017		Tax B 20		
41200 Property Tax	25,322,947	\$25,322,947	\$ 25,338,596	\$25,338,596	\$ 23,957,875	\$23,957,875	\$ 31,100,000	\$31,100,000	
41100 PLF (formerly LLGSF)	\$ 21,419,757		\$ 21,419,757		\$ 22,115,860		\$ 21,000,000		
41900 Rollbacks	\$ 2,456,786	\$ 2,456,786	\$ 2,461,044	\$ 2,461,044	\$ 2,400,000	\$ 2,400,000	\$ -	\$ -	
Total Property Tax & Rollbacks		\$27,779,733		\$27,799,640		\$26,357,875		\$31,100,000	
Total Tax Budget Request Per Board Re	solution						\$ 52,100,000		
Other Sources									
41900 TPP (CAT)	565,829	565,829	565,829	565,829	12,490	12,490	0	0	
41900 Other Taxes			0	0					
Other									
43110 Fines 43120 Fees 43130 Lost Books 43140 Book Deposits 43150 Products 43170 Sales Tax 43180 Copiers 43185 Class/Seminar Fees 43190 Research Services 43195 Dup Services 44100 Investment Income 45100 Computer Services 45500 Other Services 46500 Unrestricted Gifts 48100 Sales of Surplus Property 48300 Meeting Rooms 48720 Refunds/Reimbursements 48730 COBRA Contributions 48800 Fines in Transit 48900 Miscellaneous 49820 Return of Advances	122,720 35,330 59,290 0 6,710 11,630 160,420 1,000 0 1,900 422,870 0 0 1,260 0 23,736 1,201,059 0 27,760		104,509 33,743 53,936 15 7,754 12,692 166,849 0 3,348 451,089 0 1,365 0 31,316 1,378,306 0 9,265 30,589 138,660		122,720 35,330 59,290 0 6,710 11,630 160,420 1,000 0 1,900 387,440 0 0 0 25,000 1,024,699 0 30,000		105,000 35,000 54,000 0 7,800 12,700 167,000 0 3,500 393,347 0 0 0 31,300 881,628 0 0 30,000		
Subtotal Other		2,075,685		2,423,434		1,866,139		1,721,275	
Total Other Sources (TPP Tax & Other)		2,641,514		2,989,264		1,878,629		1,721,275	
Total All Sources	\$ 51,841,004		\$ 52,208,661		\$ 50,352,364		\$ 53,821,275		
Beginning Unencumbered Balance Ret Adv/Advances Out Total Available Revenue		l	\$ 24,445,829 \$ 76,654,490		\$ 21,352,450 \$ (101,500) \$ 71,603,314	l	\$ 53,821,275		